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Licensing (Licensing and Gambling) Sub-**Committee**

Thursday, 4th November, 2010 at 11.30 am

PLEASE NOTE TIME OF MEETING

Committee Rooms 1 and 2 - Civic Centre

This meeting is open to the public **Members**

> Councillor Drake Councillor Parnell **Councillor Thomas**

Contacts

Democratic Support Officer Sue Lawrence Tel: 023 8083 3569

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Assistant Solicitor to the Council Richard Ivory Tel. 023 8083 2794

Email: richard.ivory@southampton.gov.uk

PUBLIC INFORMATION

Terms of Reference

The Sub-Committee deals with licences for which the Council is responsible under the Licensing Act, 2003 and Gambling Act 2005, including:-

- Personal licences for the sale of liquor Licensing Act 2003;
- Premises licences, various permits, variations and reviews (Licensing Act 2003 and Gambling Act 2005);
- Club certificates, variations and reviews Licensing Act 2003;
- Registration and deregistration of designated premises supervisors Licensing Act 2003;
- Determination of police objections to temporary event notices Licensing Act 2003

Relevant Representations

Those who have made relevant representations may address the meeting about the matter in which they have an interest.

When dealing with Licensing Act matters the Sub-Committee can only take into account the following statutory Licensing Objectives:-

- prevention of crime and disorder
- public safety
- prevention of public nuisance
- protection of children from harm

Likewise, when dealing with Gambling Act matters the Sub Committee can only take into account the statutory Licensing Objectives below:-

- Preventing gambling being a source of crime
- That gambling is conducted in a fair and open way
- To protect children and other vulnerable children from harm

Southampton City Council's Six Priorities

- Providing good value, high quality services
- Getting the City working
- Investing in education and training
- Keeping people safe
- Keeping the City clean and green
- Looking after people

Smoking policy

The Council operates a no-smoking policy in all civic buildings.

Mobile Telephones -

Please turn off your mobile telephone whilst in the meeting.

Fire Procedure -

In the event of a fire or other emergency a continuous alarm will sound and you will be advised by Council officers what action to take.

Access -

Access is available for disabled people. Please contact the Democratic Support Officer who will help to make any necessary arrangements.

Dates of Potential Meetings: Municipal Year 2010/11

2010	4 NOVEMBER
20 MAY 2010	18 NOVEMBER
3 JUNE	2 DECEMBER
17 JUNE	16 DECEMBER
1 JULY	2011
15 JULY	6 JANUARY 2011
29 JULY	13 JANUARY
12 AUGUST	10 FEBRUARY
26 AUGUST	24 FEBRUARY
9 SEPTEMBER	10 MARCH
23 SEPTEMBER	24 MARCH
7 OCTOBER	7 APRIL
21 OCTOBER	21 APRIL

CONDUCT OF MEETING

Terms of Reference

Business to be discussed

The terms of reference are contained in the Council's Constitution.

Only those items listed on the attached agenda may be considered at this meeting.

Rules of Procedure

Quorum 3

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

The minimum number of appointed Members required to be in attendance to hold the meeting is 3.

Disclosure of Interests

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "personal" or "prejudicial" interests they may have in relation to matters for consideration on this Agenda.

Personal Interests

A Member must regard himself or herself as having a personal interest in any matter

- (i) if the matter relates to an interest in the Member's register of interests; or
- (ii) if a decision upon a matter might reasonably be regarded as affecting to a greater extent than other Council Tax payers, ratepayers and inhabitants of the District, the wellbeing or financial position of himself or herself, a relative or a friend or:-
 - (a) any employment or business carried on by such person;
 - (b) any person who employs or has appointed such a person, any firm in which such a person is a partner, or any company of which such a person is a director:
 - (c) any corporate body in which such a person has a beneficial interest in a class of securities exceeding the nominal value of £5,000; or
 - (d) any body listed in Article 14(a) to (e) in which such a person holds a position of general control or management.

A Member must disclose a personal interest.

Prejudicial Interests

Having identified a personal interest, a Member must consider whether a member of the public with knowledge of the relevant facts would reasonably think that the interest was so significant and particular that it could prejudice that Member's judgement of the public interest. If that is the case, the interest must be regarded as "prejudicial" and the Member must disclose the interest and withdraw from the meeting room during discussion on the item.

It should be noted that a prejudicial interest may apply to part or the whole of an item.

Where there are a series of inter-related financial or resource matters, with a limited resource available, under consideration a prejudicial interest in one matter relating to that resource may lead to a member being excluded from considering the other matters relating to that same limited resource.

There are some limited exceptions.

<u>Note:</u> Members are encouraged to seek advice from the Monitoring Officer or his staff in Democratic Services if they have any problems or concerns in relation to the above.

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- · setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

Agendas and papers are available via the Council's website.

1 **ELECTION OF CHAIR**

To appoint a Chair for the purposes of this meeting.

2 APOLOGIES AND CHANGES IN MEMBERSHIP (IF ANY)

To note any changes in the membership of the Sub-Committee made in accordance with the Licensing Act 2003.

3 DISCLOSURE OF PERSONAL AND PREJUDICIAL INTERESTS

In accordance with the Local Government Act 2000, and the Council's Code of Conduct adopted on 16th May 2007, Members to disclose any personal or prejudicial interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer prior to the commencement of this meeting.

4 STATEMENT FROM THE CHAIR

5 MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)

To approve and sign as a correct record the Minutes of the meeting held on 9th September 2010 and to deal with any matters arising, attached.

6 EXCLUSION OF THE PRESS AND PUBLIC

At a predetermined point during the consideration of all items the Sub-Committee may move into private session in order to receive legal advice when determining issues. The press and the public, unless otherwise excluded by the Licensing Act 2003 (Hearings) Regulations 2005, will be invited to return immediately following that private session at which time the matter will be determined and the decision of the Sub-Committee will be announced.

7 GS UTILITIES, 82 HIGH ROAD, SWAYTHLING, SOUTHAMPTON, SO16 2HZ

Report of the Solicitor to the Council detailing an application for a Premises Licence in respect of GS Utilities, 82 High Road, Swaythling, Southampton, SO16 2HZ, attached.

Wednesday, 27 October 2010

SOLICITOR TO THE COUNCIL



LICENSING (LICENSING AND GAMBLING) SUB-COMMITTEE MINUTES OF THE MEETING HELD ON 9 SEPTEMBER 2010

<u>Present:</u> Councillors Drake, Parnell and Thomas

27. **ELECTION OF CHAIR**

RESOLVED that Councillor Parnell be appointed Chair for the purposes of this meeting.

28. **EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED that in accordance with the Licensing Act 2003 (Hearings) Regulations 2005 that the press and public be excluded at a pre-determined point whilst the Sub-Committee reach its decision.

29. <u>APPLICATION TO VARY A PREMISES LICENCE - LA TAVERNETTA, 1-3 CIVIC</u> CENTRE ROAD, SOUTHAMPTON SO14 7FJ

The Sub-Committee considered the report of the Solicitor to the Council for the variation of a Premises Licence in respect of La Tavernetta, 1-3 Civic Centre Road, Southampton SO14 7FJ. (Copy of report circulated with agenda and appended to signed minutes).

Mr Soverna (Applicant) and Sergeant Marshman, PC Boxall and Holly Cleaton (Hampshire Constabulary) were present and, with the consent of the Chair, addressed the meeting.

The Sub-Committee considered the decision in confidential session in accordance with Licensing Act 2003 (Hearings) Regulations 2005.

The Sub-Committee noted the following amendments to the operating schedule submitted by the applicant prior to the hearing:-

Section F – Recorded Music - Amended to Sunday to Thursday 12.00 – 1.00 Friday – Saturday 12.00 – 03.00

Section I – Provision of facilities for making music - Amended to Sunday to Thursday 12.00 – 1.00 and Friday – Saturday 12.00 – 03.00;

Section J – Provision of facilities for dancing – (not currently licensed) Amended to Sunday to Thursday 12.00 – 1.00 and Friday – Saturday 12.00 – 03.00;

Section L – Late night refreshment - Amended to Sunday to Thursday 23.00 – 00.30 and Friday – Saturday 23.00 – 03.00 be rejected;

Section M – Supply of alcohol by retail - Amended to Sunday to Thursday 12.00 – 00.30 and Friday – Saturday 12.00 – 03.00;

Section O - Hours premises are open- Amended to Sunday to Thursday 12.00 - 1.00 and Friday - Saturday 12.00 - 03.00

RESOLVED that the application to vary a premises licence in respect of La Tavernetta, 1-3 Civic Centre Road, Southampton SO14 7FJ, be granted in part as follows:-

- the permitted hours of operation in respect of Section F Recorded Music, Section I Provision of facilities for making music and Section J Provision of facilities for dancing be Sunday to Saturday 12.00 01.00;
- (ii) that the request for the extension of hours in respect of Section L Late night refreshment Amended to Sunday to Thursday 23.00 00.30 and Friday Saturday 23.00 03.00, be rejected;
- (iii) that the request for the extension of hours in respect of Section M Supply of alcohol by retail Amended to Sunday to Thursday 12.00 00.30 and Friday Saturday 12.00 03.00, be rejected;
- (iv) that the request for the extension of hours in respect of Section O Hours premises are open- Amended to Sunday to Thursday 12.00 1.00 and Friday Saturday 12.00 03.00, be rejected; and
- (v) the condition currently requiring restaurant use be implemented as follows:-
 - the provision of facilities for dancing be permitted from 10.00pm, until 1 00am Monday to Saturday;
 - the provision of at least one member of door staff on duty from 10.00pm irrespective of the time that the above activity commences; and
 - the premises being used as a restaurant only until 10.00pm at least.

REASONS FOR DECISION

The Sub-Committee accepted that the premises were located within a stress area and had applied the rebuttable presumption. It noted that the Police stated there was no objection to allowing dancing until 01.00 hours but later hours would lead to an impact upon crime and disorder already experienced in the area. In consideration of all the statistical evidence this was accepted. The Sub- Committee were aware that the policy required the applicant to show that additional impact would not be caused and accepted legal advice that their discretion is not fettered by the policy and that departure from the policy would be possible. However, sufficient evidence was not presented to allow such a departure in this case.



Reference: 2010/01657/01SPRN Hearing: 4th November 2010

Application for Premises Licence

Premises Name: G S Utilities Premises Address: 82 High Road

Swaythling Southampton SO16 2HZ Application Date:
Application
Received Date:

23rd August 2010 26th August 2010

Application Valid

Date:

26th August 2010



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Representation From Responsible Authorities

Responsible Authority	Satisfactory?	Comments
Child Protection Services - Licensing	No response received	
Hampshire Fire And Rescue - Licensing	Yes	
Environmental Health - Licensing	Yes	
Planning & Sustainability - Building Control - Licensing	No response received	
Planning & Sustainability - Development Control - Licensing	No response received	
Hampshire Constabulary - Licensing	Yes	
Trading Standards - Licensing	Yes	

Other Representations

Name	Address	Contributor Type
Ms. Ann Lewin	47 Mead Crescent Swaythling Southampton SO18 2JN	Resident

Legal Implications

- The Licensing Act 2003 specifically restricts the grounds on which the Council, as Licensing Authority (LA), may refuse an application for a new Premises Licence, or impose conditions. Where relevant representations are made, the LA may refuse on the grounds that the licensing objectives are not met or the operating schedule is inadequate. Equally, conditions may be imposed where relevant and necessary. The LA may also refuse an application in part and thereby only permit some of the licensable activities sought.
- 2. The decision making committee, in considering an application, must have regard to the adopted Statement of Licensing Policy and any relevant representations made by those directly affected.
- An applicant for a new Premises Licence whose application has been refused, or who
 is aggrieved by conditions imposed, may appeal against the decision to the
 Magistrates' Court.
- 4. In considering this application the committee will sit in a quasi-judicial capacity and is thus obliged to consider applications in accordance with both the Licensing Act 2003 (Hearings) Regulations 2005, and amending secondary legislation and the rules of natural justice. The practical effect of this is that the committee must makes its decision based on evidence submitted in accordance with the legislation and give adequate reasons for reaching it's decision.

The committee must also have regard to:-

5. Crime and Disorder Act 1998

Section 17 of the Crime and Disorder Act 1998 places the Council under a duty to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.

6. Human Rights Act 1998

The Act requires UK legislation to be interpreted in a manner consistent with the European Convention on Human Rights. It is unlawful for the Council to act in a way that is incompatible (or fail to act in a way that is compatible) with the rights protected by the Act. Any action undertaken by the Council that could have an effect upon another persons Human Rights must be taken having regard to the principle of Proportionality - the need to balance the rights of the individual with the rights of the community as a whole. Any action taken by the Council which affect another's rights must be no more onerous than is necessary in a democratic society. The matter set out in this report must be considered in light of the above obligations.

Southampton City Council

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records. I/We Anzer Gul (Insert name(s) of applicant) apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003 Part 1 - Premises Details Postal address of premises or, if none, ordnance survey map reference or description 82 High Road Swaythling Post town Southampton Post code SO16 2HZ Telephone number at premises (if any) 1 Non-domestic rateable value of premises £4550 / Part 2 - Applicant Details Please state whether you are applying for a premises licence as Please tick yes an individual or individuals * a) \bowtie please complete section (A) b) a person other than an individual * i. as a limited company please complete section (B) 2 1000 as a partnership please complete section (B) as an unincorporated association or please complete section (B) other (for example a statutory corporation) please complete section (B) C) a recognised club please complete section (B)

anzer gul premises licence application.doc

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b)	films (if ticking yes, fill in box B)	Employee of the special specia
c)	indoor sporting events (if ticking yes, fill in box C)	**************************************
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	Part Charles and C
e)	live music (if ticking yes, fill in box E)	Profession and Age
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			Non standard timings. Where you intend to use for the provision of facilities for dancing entertaidifferent times to those listed in the column on the colum	the premises	
			Non standard timings. Where you intend to use for the provision of facilities for dancing entertaidifferent times to those listed in the column on the list (please read guidance note 5)	the premises nment at he left, please	
Sat			different times to those listed in the	the premises nment at he left, please	
Fri Sat			different times to those listed in the	the premises nment at he left, please	

for er similar that for Stand timing	sion of factorial tertainment of the second	ent of a ption to hin i or jand read	Please give a description of the type of enter you will be providing	tainment faci	Section of the Control of the Contro
Day	Start	Finish	Will the entertainment facility be indoors or		Property Services Services
Mon			outdoors or both – please tick (please read guidance note 2)	Indoors Outdoors	1
				Dath	1-
Tue			Please give further details here (please read gu	lidance note 3	
Thur Fri			State any seasonal variations for the provision entertainment of a similar description to that fa (please read guidance note 4)	of facilities f Illing within i	100
Sat		(Non standard timings. Where you intend to use for the provision of facilities for entertainment of description to that falling within i or j at differentisted in the column on the left, please list (please to be provided)	<u>of a similar</u>	
end distance in the second second		PT-PT-PT-PT-PT-PT-PT-PT-PT-PT-PT-PT-PT-P			STORY OF THE STORY

dard days gs (pleas	s and e read	Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
Start	Finish	-	Outdoors	
23:00		Please give further details here (please read gu	Both	
23:00	05:00			E
23:00	05:00	State any seasonal variations for the provision refreshment (please read quidance note that	of late night	NOT AND THE STREET
23:00	05:00	(in the food guidance note 4)		
23:00	05:00	Non standard timings. Where you intend to use for the provision of late pight as for the pight as for t	the premise	
23:00	05:00	those listed in the column on the left, please lis guidance note 5)	ferent times. t (please read	to
23:00	05:00			
	Start 23:00 23:00 23:00	Start Finish 23:00 05:00 23:00 05:00 23:00 05:00 23:00 05:00 23:00 05:00 23:00 05:00	please read guidance note 2) Start Finish 23:00 05:00 Please give further details here (please read guidance note 2) 23:00 05:00 State any seasonal variations for the provision refreshment (please read guidance note 4) 23:00 05:00 Non standard timings. Where you intend to use for the provision of late night refreshment at diffuse listed in the column on the left, please list guidance note 5)	take place indoors or outdoors or both – please tick (please read guidance note 2) Start Finish 23:00 05:00 Please give further details here (please read guidance note 3) 23:00 05:00 State any seasonal variations for the provision of late night refreshment (please read guidance note 4) 23:00 05:00 Non standard timings. Where you intend to use the premise for the provision of late night refreshment at different times, guidance note 5)

Stan timin	ply of alc dard days gs (please ance note	and e read	Will the supply of alcohol be for consumption (Please tick box) (please read guidance note 7)	On the premises	
Day	Start	Finish		Off the premises	
Mon	10.00	23.00	State	Both	
	,0.00	23.00	State any seasonal variations for the supply or read guidance note 4)	f alcohol (plea	ise
Tue	40.00		Xmas Eve. Xmas Day Roying Day Carrier of A	ust Bank Holid	0
140	10.00	23.00	Good Friday, Easter Saturday, Sunday & Monday bank holidays, plus Sundays preceding a Book holidays.	and any other	ays,
			bank holidays, plus Sundays preceding a Bank Ho 10:00 – 00:00	oliday Monday	
Wed	10.00	23.00			
Thur	10.00	23.00	Non standard timings. Whore we in the in-		
	THE RESERVE OF THE PARTY OF THE		Non standard timings. Where you intend to us for the supply of alcohol at different times to the column on the left, please list (please read in the left).	e the premise	S
Fri	10.00	23.00	column on the left, please list (please read guida	ance note 5)	ine
	10.00	23.00		,	
Sat	10.00	22.00			
	10.00	23.00			
Sun	10.00	22.00			
	10.00	23.00			alender og grande og
					TO SECOND

State the name and details of the individual whom you wish to specify on the licence as premises supervisor

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

Tobacco products, Supply of Alcohol

0

i to the p dard days gs (pleas	o ublic s and e read	State any seasonal variations (please read guidance note 4) Xmas Eve, Xmas Day, Boxing Day, Spring & August Bank Holidays Good Friday, Easter Saturday, Sunday & Monday and any other bank holidays, plus Sundays preceding a Bank Holiday Monday 05:00 – 00:30
Start	Finish	Julius 50,50
05.00	23.30	
05.00	23.30	
05:00	23:30	
05:00	23:30	Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)
05:00	23:30	3 mainte Hote 3)
05:00	23:30	
05:00	23:30	
	to the part days start	05.00 23.30 05.00 23.30 05:00 23:30 05:00 23:30 05:00 23:30

a i	eneral – all four licensing objectives (b,c,d,e) (please read guidance note 9)
To F	of Existing CCTV & Recording System to Monitor Premises Promote a Challenge 25 Policy with regard to age related alcohol sales quate staff training to ensure alcohol is only sold during permitted hours
b) Th	e prevention of crime and disorder
record age p unable	Premises has a 2 Camera CCTV system installed which records to a hard disk based ding system. Regular monitoring of all trade areas by trained staff. Challenge 25 proorbicy. The use of age related refusal book recording details of attempts made by perse to prove their age.
	olic safety
custon training	committed to ensuring that we take all reasonable steps to ensure that disabled ners can use the premises in safety. Upkeep of fire fighting equipment, adequate staff and appropriate records kept.
d) The	prevention of public nuisance
oite is n	egularly monitored to ensure no instances of excessive noise or unruly behaviour, sideliveries and service providers (e.g. refuse) are at such an hour as not to cause e to neighbours.
The p	rotection of children from harm
epin of	rotection of children from harm local knowledge would help prevent any apparent attempts of underage drinking, but backed up by a strong policy on challenging attempts through staff training and the "Challenge 25" policy.

		Please tick ye
•	I have made or enclosed payment of the fee	
•	I have enclosed the plan of the premises	
•	I have sent copies of this application and the plan to responsible authoothers where applicable	rities and
•	I have enclosed the consent form completed by the individual I wish to supervisor, if applicable	be premises
•	I understand that I must now advertise my application	
•	I understand that if I do not comply with the above requirements my apple rejected	plication will
IT IS STA FAL	AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL (NDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 200 SE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION	5 ON THE 3 TO MAKE A
Part	1 – Signatures (please read guidance note 10)	
Sign	nture of applicant or applicant's solicitor or other duly authorised and note 11). If signing on behalf of the applicant please state in wi	gent (See hat capacity,
Signa		amentanikan makekan socialaran perdapat perdapat dapat ini badu perancika
Date		
Capa	ity	
autho please Signat	int applications signature of 2 nd applicant or 2 nd applicant's solicito issed agent. (please read guidance note 12). If signing on behalf of the state in what capacity.	r or other he applicant
Date		
Capac	y	
Act 200	t name (where not previously given) and postal address for corresponded with this application (please read guidance note 13) Elborough Training Ltd Sinus Terrace	pondence
		DT
		ional)

NHO DIS NOW HANDED BY THE SON るるとなると

47 Mead Crescent Swaythling Southampton SO18 2JN 18 September 2010

Licensing Southampton City Council PO Box 1344 Southampton SO15 1WG

Dear Sirs

Application for a Premises Licence Mr Anzul Gul – GS Utilities 82 High Road Swaythling Southampton SO16 2HZ

I am writing to clarify my previous letter concerning this application, which I understand did not conform to the licensing objectives which have to be considered.

There are already several outlets for alcohol in the area, and there is on occasion public nuisance in the form of rowdy behaviour caused by people who have had too much to drink. There are under-age drinkers in the area also, and the availability of cheap alcohol is likely to attract more children to the habit.

I understand that the Police are already concerned at the behaviour exhibited by some who frequent the area, and I hope that my observations about the likely consequences of granting this application may be taken into account when the matter is considered by the Licensing committee.

Yours faithfully

Ann Lewin (Miss)

RECEIVEL 22 SEP 2010

